#### LARIMER COUNTY OFFICE OF EMERGENCY MANAGEMENT

# CAMERON PEAK FIRE RISK ASSESSMENT

Summary results of the Cameron Peak Fire Risk Assessment and Hydrology Analysis May 2021

This summary report has been developed to provide community members with information contained in the Cameron Peak Fire Risk Assessment that was completed by Larimer County during the winter of 2020-2021. Para obtener información en español sobre los esfuerzos de recuperación y los recursos para el incendio de Cameron Peak, comuníquese con Ricardo Perez al (970) 498-7142 o por correo electrónico a perezri@co.larimer.co.us.







#### Purpose of the Risk Assessment

The Cameron Peak Fire was reported on Thursday, August 13, 2020. The fire burned an area of 208,913 acres over several months in Larimer County, affecting both private and public lands until being fully contained on December 2, 2020. Weather and fuel conditions influenced fire growth, behavior, and effects of the Cameron Peak Fire. Extreme temperatures, low humidity, rough terrain and gusty winds reaching over 70 miles per hour were just some of the elements that were contributing factors influencing fire development.

Within its burn perimeter, the Cameron Peak Fire reduced or eliminated above ground vegetation cover and altered soil structure, resulting in varying degrees of post-fire hydrophobicity. These direct changes to vegetation, structure, composition, and density will lead to reduced precipitation interception, decreased soil infiltration capacity, and elevated runoff compared to pre-fire conditions. The Soil Burn Severity (SBS), soil erosion, hydrology, and debris flow modelling results obtained and used in the risk analysis indicate that post-fire there will be an increase in watershed response. This means:

- Increased erosion and sedimentation
- Areas that flood or had debris flows pre-fire will have larger magnitude events
- Areas that occasionally flood or had debris flows pre-fire will see more frequent events
- Areas that previously did not have streamflow or debris flow may now flood or have debris flows
- Private and public infrastructure are at an increased risk of damage to post-fire flood events
- Additional impacts to aquatic and terrestrial habitats are likely to occur

Priority areas are defined as neighborhoods or watershed basins that have a comparatively high probability of flooding, water quality issues, and debris impacts to County and private assets based on available data. In addition to priority area identification, the assessment also provides specific mitigation methods that could be proactively implemented during the emergency response phase to protect life, property, and the environment.

## **Risk Assessment Criteria**

Larimer County conducted the Risk Assessment of the Cameron Peak Fire burn area to determine levels of risk for communities and to determine possible actions to minimize postfire flood impacts. The Risk Assessment used information from a variety of sources and expanded upon the Burned Area Emergency Response (BAER) report completed by the United States Forest Service.

#### Priorities for the Larimer County Risk Assessment:

- 1) Life Safety—Threats to human life
- 2) Property Protection—County Roads, Private Roads, Homes and other Buildings
- 3) Environmental Protection—Water Quality, Flora, Fauna, Soil Productivity and Historic or Cultural Resources



In order to meet these priorities, the county focused on analyzing the following areas:

- Neighborhood Analysis—The County used the Neighborhood Pod maps established by the Emergency Services agencies to analyze specific neighborhoods within the fire area.
- Debris Flow Analysis—The county analyzed data regarding potential debris flow areas to determine impacts to infrastructure, lives and property.
- Public Road Infrastructure—The County analyzed all road infrastructure within the fire area, including roads, culverts, bridges, and downstream impacts.
- Private Road Infrastructure—The County analyzed private roads at risk from flooding and debris flows.
- FEMA Floodplains—The County analyzed FEMA Floodplain locations in relation to possible flood risks.

#### Data Sources

Geospatial data employed in the risk analysis were obtained from multiple cooperating agencies. These include Larimer County, the Coalition for the Poudre River Watershed (CPRW), Colorado Forest Restoration Institute (CFRI), Northern Water, U.S. Forest Service (USFS), U.S. Geological Survey (USGS), and U.S. Fish and Wildlife Service (USFWS). Data employed in the risk analysis include the Cameron Peak Fire final burn perimeter and Soil Burn Severity (SBS) mapping, infrastructure, neighborhood access points, roads, hydrography, land use, slope, and debris flow modeling.



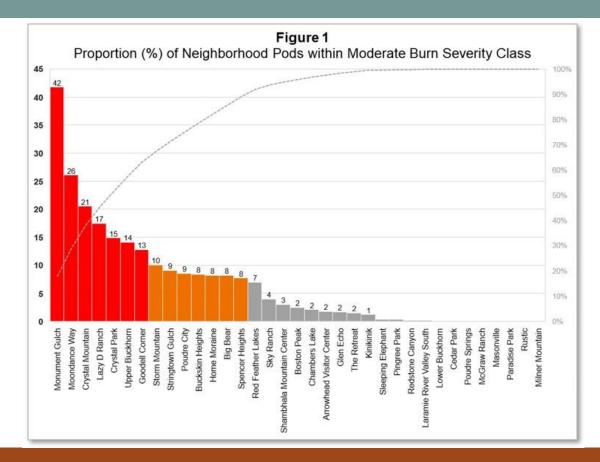
#### Mapping and Risk Analysis

Neighborhoods, county road segments, private roads, residences, culvert, and bridge locations were provided by Larimer County. USFS provided Soil Burn Severity mapping. USGS provided potential debris flow lines. FEMA and Larimer County provided (pre-fire) mapped flood zone areas.

Data output were typically ranked from most-impacted to least-impacted to allow prioritization, and graphed in histograms where appropriate to visualize the results and compare relative potential impacts across locations. Those areas deemed at "High" risk typically occur within the top 20% of the results for each asset class examined. The risk ranking developed in the report is thus relative, and not absolute. This methodology was used to rapidly identify those areas that have the highest potential risk associated with the postfire environment, and to guide subsequent emergency actions.

Ground-truthing was conducted through general observation of soil burn severity, slopes and drainages within potential debris flow areas, and evidence of prior flooding along stream corridors in close proximity to structures and road infrastructure. Ground-truthing was primarily conducted to affirm assumptions related to the data, to inform prioritization of mitigation areas, and to assist with development of risk mitigation recommendations.

## Neighborhood POD Burn Severity



We started with Burn Severity in Neighborhood Pods.

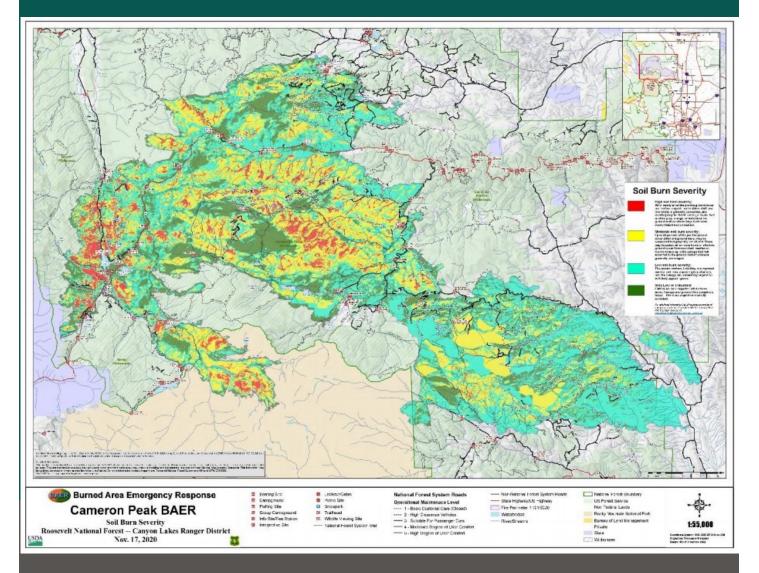
LOW severity areas generally have intact and recognizable litter layers (organic material on the forest floor, such as pine needles and twigs). These litter layers may be charred, but are not consumed. Underlying topsoil is intact and near-surface fine roots are unburned. These soils have enough cover to protect them from erosion during rain events because their natural porosity and structure allow rain to soak into the soil instead of running off.

MODERATE severity areas generally have more—up to 80% of their pre-fire surface litter layers consumed by fire. Black or gray ash may be present on the soil surface. Fine roots near the surface may be scorched and killed. Soils with moderate severity are more susceptible to erosion in post-fire rain events because they have lost protective surface cover and may have less surface stability because of root mortality.

HIGH severity areas generally have had all their pre-fire surface litter layers consumed by fire. Fine roots are often fully burned/consumed within several inches of the soil surface, and even large tree roots may have burned deep into the soil. Soil may be powdery or grainy and loose, unable to bind together and retain water. These soils are very susceptible to erosion and often have high surface run-off during rainstorms. - Source: Inciweb

## Neighborhood Soil Burn Severity

The assessment of neighborhood and post-fire burn severity resulted in the identification of 10 neighborhoods that experienced a significant amount (>10% of the neighborhood) of Moderate- or combined High + Moderate burn severity.

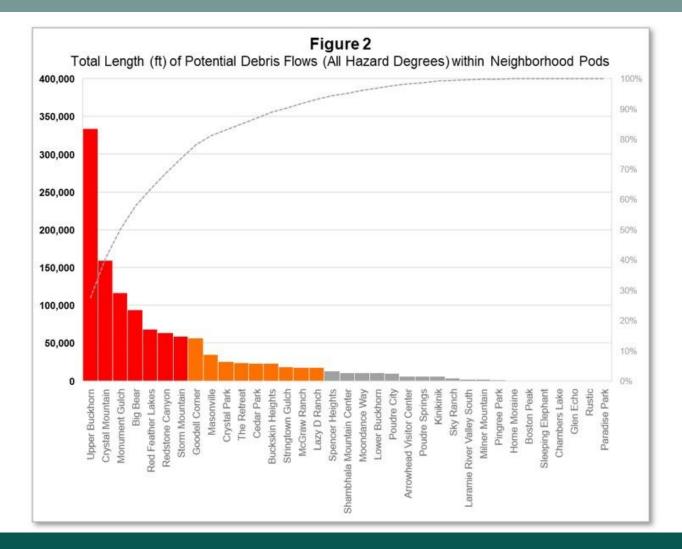


These neighborhoods include the following:

- Crystal Mountain
- Crystal Park
- Goodell Corner
- Home Moraine
- Lazy D Ranch

- Monument Gulch
- Moondance Way
- Poudre City
- Storm Mountain
- Upper Buckhorn

### **Neighborhood Debris Flow Data**



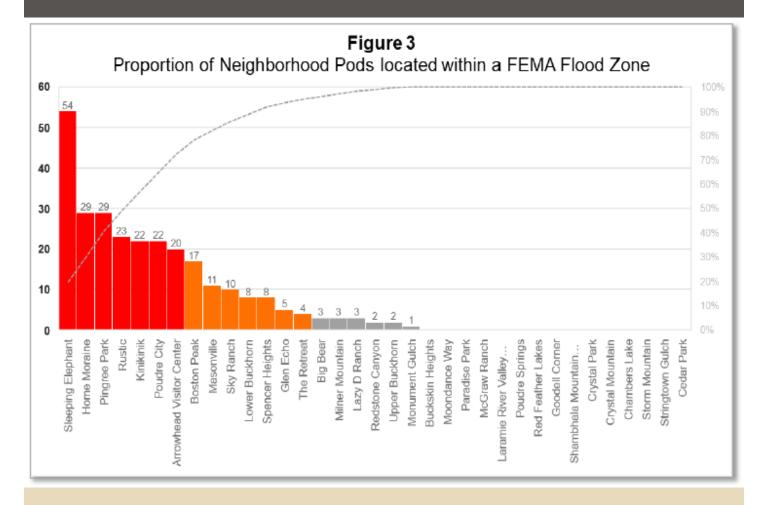
Neighborhood Pods were assessed to determine the total length of potential debris flows (length in feet) across all debris flow severities [High, Moderate, Low, or None] within each of the 35 neighborhood polygons. In addition to analyzing by hazard class, the sum of all hazard classes was calculated for each neighborhood.

This examination of neighborhoods by debris flow potential resulted in the identification of 8 neighborhoods that have potential to experience significant debris flows (>50,00 feet total) within the neighborhood pod.

These neighborhoods include the following: Big Bear, Crystal Mountain, Goodell Corner, Monument Gulch, Red Feather Lakes, Redstone Canyon, Storm Mountain, and Upper Buckhorn.

## Neighborhood Flood Zone Assessment

Neighborhoods were assessed to determine the proportion of each neighborhood within a FEMA flood zone. This includes the 100-year Flood Zone, the 100-year Floodway, and the 500-year Flood Zone.



This examination of neighborhood by FEMA Flood Zone resulted in the identification of 6 neighborhoods having a significant proportion (>20%) of the neighborhood located within a mapped flood zone. These six neighborhoods include the following: Home Moraine, Kinikinik, Pingree Park, Poudre City, Rustic, and Sleeping Elephant. A histogram depicting the proportion of neighborhood pods located within a FEMA flood zone is presented below (**Figure 3**). Neighborhoods represented by red bars represent those pods in the 20th percentile. Neighborhoods represented by orange bars represent those pods in the top 40th percentile. The gray bars represent neighborhoods below the 40th percentile.

### High Risk Neighborhoods

Based on the burn severity analysis, potential for significant debris flows, and percentage of neighborhood area within a FEMA flood zone, the following neighborhood pods ranked the highest comparatively, for post-fire flooding and debris flows:

Big Bear Crystal Mountain Goodell Corner Monument Gulch Poudre City Upper Buckhorn Storm Mountain



#### **NFIP Flood Insurance**

Most homeowners insurance does not cover flood damage. Flood insurance is a separate policy that can cover buildings, the contents in a building, or both, so it is important to protect your most important financial assets — your home, your business, your possessions.

The National Flood Insurance Program (NFIP) provides flood insurance to property owners, renters and businesses, and having this coverage helps them recover faster when floodwaters recede.

Flood insurance is available to anyone living in Larimer County. Homes and businesses in high-risk flood areas should have flood insurance, especially after a wildfire impacts their area. For more information about what's covered and to find a policy visit: FloodSmart.gov.

### **County Road Analysis**

#### County Roads were assessed to determine:

- the proportion of each County Road segment (segments were delineated as road sections within the fire's burn perimeter) within mapped burn severity classes [High, Moderate, Low, or Very Low/Unburned]; 2
- 2) the total number of locations where potential debris flow hazards [High, Moderate, Low, None] intersect with each road segment; and
- 3) the proportion of each road segment within a mapped FEMA flood zone.

County Roads that have been determined to be at high risk for debris flows and possible flooding include portions of the following: Laramie River Road, Manhattan Road, Pingree Hill, Buckhorn Road, CR 44H.

## **Private Road Analysis**

Private roads were assessed similarly to the county roads, by assessing the road length within the fire area, the proportion of road per degree of burn severity (percentage of length), debris flow modeling, and the proportion of the road in a FEMA Floodplain. The private roads most at risk include:

- Agate Court
- Broadtail Road
- Cool Grove Lane
- Forest Road 129
- Marpa Point Road
- Moondance Way
- •Stringtown Gulch Road
- •U Bar U Lane

- •Aspen Grove Hill Lane
- Calcite Court
- Crystal Mountain Road
- •Granite Road
- Monument Gulch Way
- •Quartz Road
- •Skyline Ditch

## Residence / Structure Analysis

Nine-hundred and twenty-eight (928) private residence or structures were provided by the county for assessment. Structures were analyzed using a 200-foot buffer and using the same methodology as the neighborhood pods, using soil burn, debris flow, and flood potential to determine risk. Many residences and structures located in high and moderate soil burn areas have been lost to the fire. Soil erosion due to soil burn severity poses a low risk to structures. Debris flow and flooding present high risks. Potential flooding or debris flows were found to be present within 200 feet of three-hundred and eighty-nine structures.

Additional desktop and ground-truthing will be necessary to refine this analysis as many structures flagged as having increased risk are located in suitable geomorphic positions and therefore risk will be low.

### **County Road Culverts and Bridges**

Six-hundred and twenty-five (625) county culverts and nine (9) bridge locations were analyzed by the county. Culverts and bridges were analyzed using a 200-foot buffer and using the same methodology as the county road segments, using soil burn, debris flow, and flood potential to determine risk.

Two-hundred and fifteen (215) culverts and one (1) bridge are located in or within 200-feet of moderate or high soil burn areas. Two-hundred and sixty (260) culverts and three (3) bridges are located within 200 feet of potential debris flow areas. Ninety-four (94) culverts and five (5) bridges are located with floodplains.

Soil erosion due to soil burn severity, debris flows, and debris laden floodwaters present high risks to culverts and bridges.

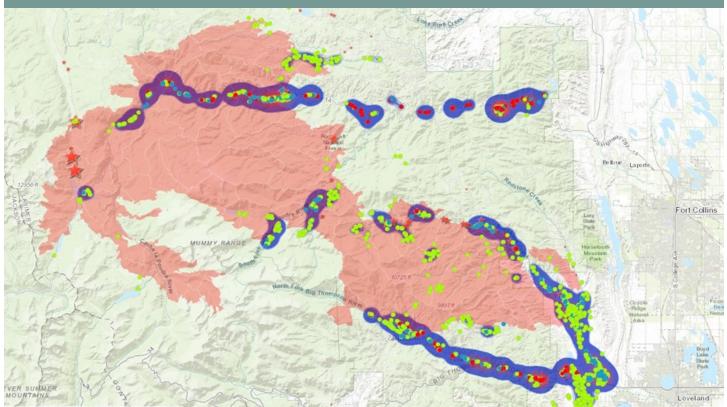
Additional hydraulic analysis will help Larimer County refine prioritization of culvert and bridge risk.

## Hydraulics & Hydrology (H&H)

Larimer County requested assistance from the state to provide more detailed hydrologic (predicted runoff flowrates from storm events) and hydraulic (predicted flow velocities, depths, etc.) analyses of the entire burn area and potential downstream effects. This analysis was completed at the end of April 2021. The conclusions drawn from the hydrology report are surmised as follows:

- Homeowners should understand that in addition to being in greater danger from rising flood waters from rivers and creeks (demonstrated by the hydrology report), some residents are also at greater risk of localized debris floods from upslope areas (demonstrated in the initial threat assessment), especially in steeper terrain because of the effects of the fire on vegetation and soil.
- No models are 100- percent accurate, however calibrated hydrologic models help assess relative changes in runoff response between pre- and post-fire conditions under a variety of rainfall conditions. It is not possible to account for every variable for a given scenario (clogged culverts, boulders blocking stream channels) that could potentially alter the way water flows. As seen during the September 2013 floods, flooding and damages could occur outside the limits of mapped floodplains.
- Assets located well outside of the burn perimeter may be at an elevated risk of potential flood hazards. Flood impacts may extend as far as the crossroads of north County Road 23H and Highway 34 in southeast Loveland on the Big Thompson River and as far as northeast of Bellvue/LaPorte on US14 approaching County Road 29C on the Poudre River.
- Many homes already at risk within the 100-year regulatory floodplain along the Poudre and Big Thompson Rivers, are at an elevated level of risk – increased depths of flow and velocity of flow - because of the fire.
- All residents within the Burn Perimeter should take the necessary precautions and pay close attention to alerts for potential floods, know escape routes and, if trapped, flee to higher ground.
- The ranking of high priority areas where the County is proposing to do potential mitigation work was influenced by the results of the hydrology report. Certain project areas were expanded to include the analysis of structures outside and downstream of the burn perimeter expanding the initial risk area.

#### **Varying Flood Types**



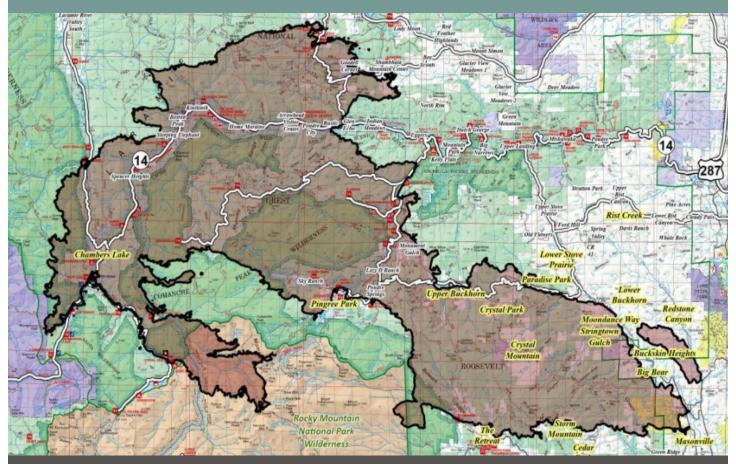
Flash Floods in streams draining into small, steep watersheds can involve mixtures of water and sediment in varying proportions. Three basic flow processes are generally recognized in streams:

**Water Flow** – The amount of suspended sediment is insufficient to substantially affect how flowing water behaves. Water may appear very muddy; but most of the sediment is transported near the bed. Depending upon flow velocities, depths and durations of flooding and channel bed material composition, erosion of the channel and banks can occur.

**Hyper-concentrated Flow** – The amount of suspended sediment is sufficient to significantly change fluid properties and sediment transport mechanisms. Large volumes of sand are transported throughout the water column. Flows can be highly erosive and can impact how flows are predicted to behave.

**Debris Flow** – Sediment and water mixture becomes a slurry, similar to wet concrete, capable of holding gravel-sized particles when flowing slowly or stopped. In steep canyons, flow can achieve high velocities, transport large boulders, and cause catastrophic damage from impact or burial. In low-gradient channels and on alluvial fans flow can be slow, impeded by drier, coarse sediment at the flow margins, but it can nevertheless rapidly infill channels, divert streams, and destroy automobiles, buildings, and infrastructure.

#### **Areas of Greatest Concern**



**Rustic / Poudre City / Glen Echo/Goodell Corn**er—Risks include flooding associated with Seven Mile Creek and debris flows within multiple steep and narrow canyons with relatively large watershed areas. Water quality impact risks are very high in this area.

**Monument Gulch / Pingree Park Road / Lazy D Ranch**—Risks include flooding associated with Fish Creek, Pennock Creek, Little Beaver Creek, and the South Fork of the Poudre River. Debris flow risk is high within Monument Gulch. Water quality impact risks are very high in Fish Creek, Little Beaver Creek, and the Monument Gulch areas.

**Upper Buckhorn / Crystal Mountain / Crystal Park**—Risks include flooding associated with Buckhorn Creek and debris flows within multiple relatively steep and narrow canyons with relatively large watershed areas. Single point access to structures in this area is common and many of the access roads lie within canyons with elevated risk.

**Storm Mountain / Retreat**—Risks include flooding associated with Black Creek, Miller Fork, and the North Fork of the Big Thompson. Debris flow and erosion potential exists for both the Storm Mountain and Retreat neighborhoods. Single point access to structures in this area is common and many of the access roads lie within areas of elevated risk. The entire Storm Mountain neighborhood relies on one access located within a steep and narrow canyon, however the contributing watershed is outside of the burn area.

#### Areas of Greatest Concern—Streams

Below is a table listing the streamways in Larimer County with the highest predicted percent increase in flow rates. Each rain event will impact the fire area differently. Just because a streamway is not on this list, does not mean that streamway will not see a significant flood event. Caution is needed in and around all streams and rivers in the coming years due to the impacts from the Cameron Peak Fire.

Beaver Creek – (Tributary of the South Fork of the Poudre River)
Bennett Creek – (Tributary of the South Fork of the Poudre River)
Black Creek – (Tributary of Miller Fork)
Black Hallow – (Tributary of the Poudre River)
Buckhorn Creek – (Tributary of the Big Thompson River)
Elkhorn Creek – (Tributary of the Poudre River)
Fish Creek – (Tributary of the Buckhorn Creek)
Fish Creek – (Tributary of the South Fork of the Poudre River)
Joe Wright Creek – (Tributary of the Poudre River)
Laramie River
Little Beaver Creek – Tributary of the South Fork of the Poudre River)
Miller Fork – (Tributary of the North Fork of the Big Thompson River)
North Fish Creek – (Tributary of Buckhorn Creek)
Sevenmile Creek – (Tributary of the Poudre River)
Sheep Creek – (Tributary of Buckhorn Creek)
Sheep Creek – (Tributary of the Poudre River)
Stringtown Gulch – (Tributary of Buckhorn Creek)

#### Sandbag Availability

Special thanks to Serve 6.8 and their volunteers for providing sandbags for the Cameron Peak Fire area. All sandbags were delivered mid-May. Dumpsters are also available for FIRE-RELATED debris through July 31st. For a map of sandbag and dumpster locations, please use the following link:

Sandbag and Dumpster Locations



## Potential Mitigation Methods

The following list includes methods and actions that can be used to reduce risk to Life and Safety, Property, and the Environment during the emergency response phase:

- Upgrading and fortifying road infrastructure culvert and bridge replacement, adding rip-rap to road shoulders, resurfacing.
- Planning for road infrastructure repair planning for rapid culvert or bridge replacement or maintenance in the event of stormwater/floodwater induced damage or failure.
- Increasing monitoring and maintenance of roadways installation of cameras and/or stream monitoring devices at stream-road intersections, increased fallen-rock/debris-flow/fallen tree patrols following large and intense rain events, regular maintenance of stormwater conveyance (ditches and culverts).
- Removing debris from streams to prevent damage to bridges and culverts and damage from increased flooding.
- Removing danger trees to prevent potential emergency vehicle access disruption, traffic hazard, local access, and structure damage.
- Installing warning signs to notify motorists, bikers, and hikers they are entering a burn area subject to flash flooding and debris flow hazards.
- Structure protection to prevent potential flood or debris flow damage.
- Soil stabilization to prevent soil particle detachment as a result of rain, wind, and gravity.
- Slope protection and upland channel protection to prevent sediment and ash from eroding into waterways or onto roadways or structures.
- Sediment basin construction to collect sediment and ash prior to washing into waterways.
- Stream bank stabilization
- Revegetation / Reforestation revegetation planning, planting of native vegetation, monitoring, and treating invasive species. Seeding of sterile annual cereal grains (e.g., triticale) should also be considered in disturbed locations to prevent colonization by invasive species and serve as a living mulch.

## **Planning and Implementation**

#### Larimer County Engineering Department

The Larimer County Engineering Department is in the process of designing several culvert replacements and road/ stream bank fortification projects.





Larimer County Emergency Management—Debris Removal and Danger Tree Mitigation

Hazardous Tree Removal began on May 24, 2021 in streamways and along both public and private road systems to decrease the possibility of blocked egress in the fire area.

#### Larimer County Emergency Management— Structure Protection

Larimer County Office of Emergency Management is in the process of detailed analysis and a ground-truthing exercise to further refine the address list that contain structures placed in areas of concern for flooding and/or debris flow damage and life safety concerns. The County is



in the process of designing structure protection measures and notifying homeowners.

#### Larimer County Emergency Management—Soil Stabilization and Slope Protection

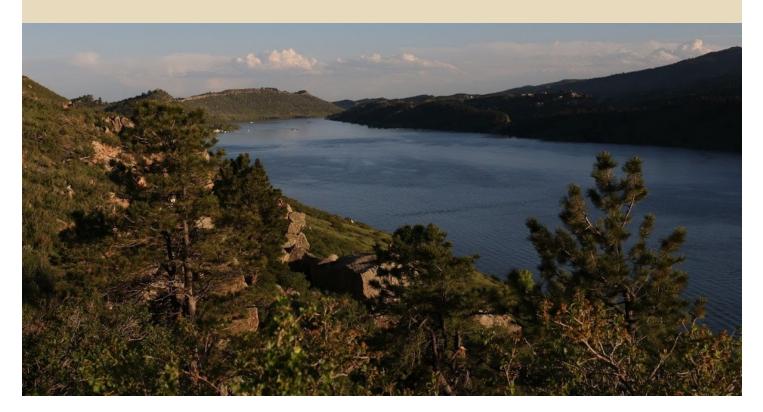
Larimer County has identified 4 priority areas for the installation of erosion control wattles for slope and channel protection along county and private roadways, along waterways, and above structures at greatest risk from debris flows. Property owners will be notified, and voluntary mitigation options will be presented such as wattle installation, mulching, and/or seeding with a cover crop.

#### Limitations & Future Considerations

The risk assessment was completed as part of an emergency response action to identify potential areas of elevated hazard quickly and efficiently. The focus was on exigent threats to life, property, and the environment at a broad scale within the burn perimeter.

No portion of the burned area exists in isolation, and a holistic management perspective is important. Cumulative effects (upstream to downstream) have the potential to be significant drivers of risk given the expansive area and rugged topography encompassed by the burn perimeter, and these need to be carefully considered moving forward.

Emergency Response-phase projects will transition to long-term post-fire rehabilitation efforts. The Long-Term Recovery and Restoration Phase will utilize non-emergency actions to improve fire-damaged lands that are unlikely to recover naturally and to repair or replace infrastructure damaged by the fire that are not critical to life and safety. This phase may include restoring burned habitat, reforestation, other planting or seeding, monitoring watershed effects, treating noxious weed infestations, addressing recreational needs, implementing projects to enhance watershed resilience and sustainability, and addressing other long-term priorities. This long-term recovery phase should focus on present and future community needs, watershed health and sustainability, and the desired future conditions of landscapes impacted by the Cameron Peak Fire.





For more information: Larimer County Office of Emergency Management (970) 498-7120 oem@larimer.org www.larimer.org/wildfire-resources



200 W. Oak St. • Fort Collins, CO 80501 • 970.498.7000 • Larimer.org